

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 07682 081758Z

64

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 EB-07 OES-03 DODE-00 COME-00 STR-04 CIEP-01

FRB-03 DOTE-00 CEQ-01 NSF-01 INT-05 OIC-02 H-02 NSC-05

OMB-01 CU-02 /105 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC 6216

INFO USMISSION NATO

C O N F I D E N T I A L GENEVA 7682

E.O. 11652: GDS

TAGS: ECE

SUBJECT: ECE-CSCE FOLLOW-UP

REF: (A) GENEVA 7465; (B) GENEVA 7331; (C) GENEVA 7251;
(D) STATE 237238; (E) STATE 219808; (F) USNATO 5199;
(G) GENEVA A-359

1. AT LUNCHEON MEETING OCTOBER 7 WITH GENEVA REPS OF ECE MEMBER GOVERNMENTS, ECE EXECUTIVE SECRETARY STANOVNIK PRESENTED HIS SUGGESTIONS FOR ECE APPROACH TO CSCE FOLLOW-UP. STATEMENT BASED ON OUTLINE FORWARDED REF (G). STANOVNIK SCHEDULED SECOND MEETING (SAN LUNCH BUT WITH MORE SUBSTANTIVE DIALOGUE) FOR NOVEMBER 21.

2. STANOVNIK OUTLINED THREE-PRONGED ATTACK ON PROBLEM:
(1) REPLIES BY GOVERNMENTS TO HIS CIRCULAR LETTER OF AUGUST 25 (REQUESTED BY NOVEMBER 15); (2) ADAPTATION OF WORK PROGRAMS OF ECE SUBSIDIARY BODIES AS THEY MEET IN TURN; AND
(3) CONTINUING INFORMAL CONTACTS.

CONFIDENTIAL

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PAGE 02 GENEVA 07682 081758Z

3. STANOVNIK SAID THAT ADAPTION OF WORK PROGRAMS,

WHICH SHOULD BE BASED ON CSCE FINAL ACT AND ECE RESOLUTION 2(XXX), SHOULD BE CONTINUING PROCESS AND "CREATIVE TRANSLATION OF EXPRESS POLITICAL WILL". HE WAS NOT PESSIMISTIC, HE SAID, IF SUBSIDIARY BODIES DID NOT IMMEDIATELY COME UP WITH CONCRETE PROPOSALS (AS THOSE MEETING TO DATE HAVE NOT), SINCE QUESTION WAS SO COMPLEX THAT IT WAS DIFFICULT FOR EXPERTS TO DETERMINE PROPER COURSE OF ACTION PRIOR TO SEEING TOTALITY OF QUESTION. THEREFORE, ACTION WAS MOST LIKELY AT TIME OF ECE 31ST SESSION (MARCH 29-APRIL 9,1976). TIMING WAS CRITICAL, HE STRESSED, SINCE ACCOMPLISHMENTS MUST BE SHOWN BY TIME OF 1977 REVIEW SESSION. THEREFORE, HE WOULD CARRY ON "OPEN AND INTENSIVE" CONSULTATIONS WITH GOVERNMENTS IN ORDER TO BE ABLE TO PREPARE REPORT WITH "NON-CONTROVERSIAL" RECOMMENDATIONS BY JANUARY 1976.

4. STANOVNIK REFERRED TO LIST OF SUGGESTED ACTIVITIES IN OUTLINE OF HIS STATEMENT AS CHECK LIST OF ITEMS MEANT FOR GOVERNMENTS TO JUDGE AND SELECT SO THAT ECE AT 31ST SESSION COULD EXPRESS ITSELF IN CONCRETE TERMS AS WELL AS ON OVERALL POLITICAL DIRECTION.

5. WITH REGARD TO IMPLEMENTATION OF NEW ACTIVITIES, STANOVNIK PROPOSED THAT SUBSIDIARY BODIES PUT TIME FRAME ON ACTIVITIES INCLUDED IN WORK PROGRAMS (NOT MERELY CATEGORIZE ACTIVITIES AS PRIORITIES A AND B), THAT THERE BE STRICT EVALUATION OF ACTIVITIES IN TERMS OF ACCOMPLISHMENTS AND DEGREE OF PARTICIPATION, AND THAT THE ECE'S SESSIONAL COMMITTEE PLAY A GREATER ROLE IN COORDINATION OF THE WORK OF THE VARIOUS SUBSIDIARY BODIES.

6. STANOVNIK APPEALED TO GENEVA RESP FOR THEIR GOVERNMENT'S SUPPORT FOR REQUEST OF SECRETARY GENERAL FOR 13 NEW POSTS (5 PROFESSIONAL AND 8 GENERAL SERVICE). (SEE REF. B). HE NOTED THAT ACABQ, IN RECOMMENDING THAT ONLY 6 NEW POSTS BE AUTHORIZED (2 PROFESSIONAL AND 4 GENERAL SERVICE) FOR BIENNIAL, HAD RECOMMENDED AGAINST ADDITION OF SCIENCE AND TECHNOLOGY DIVISION BECAUSE PROJECT ONLY BEING FORMULATED AND IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 07682 081758Z

TRANSPORT DIVISION BECAUSE PROJECT WELL UNDERWAY. HE ASSERTED THAT IF SYG'S PROPOSAL NOT APPROVED, HE WOULD HAVE TO ASK FOR VOLUNTARY FUNDS IF WORK PROGRAM WERE TO BE IMPLEMENTED.

7. RESPONSES TO STANOVNIK VARIED FROM USSR, WHICH SAID THAT WHILE THERE MIGHT BE NEW INITIATIVES, THERE WAS "NO NECESSITY TO TURN EVERYTHING UPSIDE DOWN," TO ROMANIA,

WHICH CALLED FOR "ACTION NOW" TO IMPLEMENT CSCE FINAL ACT. FRANCE AND FRG, REFERRING TO ECE AS PROPER MECHANISM FOR EFFECTIVE BASKET II CSCE FOLLOW-UP, STRESSED IMPORTANCE OF NOVEMBER MEETING IN TERMS OF REAL DIALOGUE. THEY CALLED FOR REDUCTION OF "CHECK LIST" THROUGH SETTING OF PRIORITIES. FRANCE REFERRED TO "RESTRICTIVE ATTITUDE" OF ACABQ. GDR ALSO CALLED ECE APPROPRIATE MECHANISM FOR IMPLEMENTATION OF CSCE BASKET II AND 31ST SESSION APPROPRIATE TIME FOR SUCH ACTION.

8. WHILE FRENCH AND FRG DELS (ONLY EC MEMBERS TO SPEAK) WERE ON SAME WAVE LENGTH, WE UNDERSTAND THAT EC NINE ARE MEETING IN ROME THIS WEEK FOR FIRST CONSULTATIONS ON CSCE FOLLOW-UP. COMMON POSITION IS NOT SEEN BY REPS HERE AS IMMEDIATE PROSPECT.

9. MISSION AGREES THAT PARTICIPATION OF ECE REPS IN ECONADS WOULD BE HIGHLY USEFUL IN ALLIED COORDINATION ON CSCE IMPLEMENTATION. REFS (A), (B) AND (G) BEING REPEATED TO US MISSION NATO. WE ARE ALSO REPEATING GENEVA 7641 REPORTING EASTERN EUROPEAN BOYCOTT OF ECE MEETINGS WHERE REPRESENTATIVES OF FRG FEDERAL ENVIRONMENT AGENCY (LOCATED IN WEST BERLIN) ARE PRESENT AND GENEVA 7649 REPORTING USSR BLOCKING OF PARTICIPATION OF ECE WATER COMMITTEE IN MEDITERRANEAN POLLUTION CONTROL PROJECT, AS BACKGROUND FOR OCTOBER 14-15 CCMS PLENARY DISCUSSION OF ENVIRONMENTAL ASPECTS OF CSCE FOLLOW-UP. WE UNDERSTAND THAT SOVIETS STATING INFORMALLY TO ECE SECRETARIAT THAT THEIR NEGATIVE POSITION IN ECE WATER COMMITTEE DUE TO BELIEF THAT CSCE FOLLOW-UP SHOULD BE SEEN AS A WHOLE BEFORE SPECIFIC PROJECTS APPROVED. SECRETARIAT BELIEVES, HOWEVER, THAT THEY

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 07682 081758Z

MAY ALSO DESIRE ROLE IN PROJECT. SOVIETS REPORTEDLY SEE NO COROLLARY FROM SUCH ACTION OF PARTICIPATION BY NON-LITTORAL GOVERNMENTS IN PROPOSED BLACK SEA CLEANUP PROJECT, IN WHICH USSR HAS RECENTLY SHOWN INTEREST. ABRAMS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ENVIRONMENT, POLICIES, PROGRAMS (PROJECTS), INTERNATIONAL ORGANIZATIONS, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 08 OCT 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA07682
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750349-1178
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751071/aaaacldl.tel
Line Count: 159
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 7465, 75 GENEVA 7331, 75 GENEVA 7251
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2003 by BoyleJA>; APPROVED <07 OCT 2003 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ECE-CSCE FOLLOW-UP
TAGS: PORG, XG, ECE, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006